## **Effect of Accelerated** Release from Prison on Public Safety: A Review of the Literature

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#### Purpose of the Literature Review

- Examine accelerated release efforts throughout the United States and Canada, at different time periods and with different prison populations
- Identify the impetus for accelerated release and procedures used
- Assess the effect of accelerated release on public safety as measured by recidivism

#### Methods for the Literature Review

- Database used:
  - Rutgers University Don Gottfredson Criminal Justice Library
  - National Institute of Corrections Information Center
  - National Criminal Justice Reference Service
- Key Words used: (alone and in combination)
  - Early release
  - Prison population caps
  - Recidivism
  - Public safety
  - Effect
- Timeframe specified for studies
  - **-** 1980-2007
- Type of publications requested
  - Articles published in peer-reviewed publications
  - Monographs
  - State Reports
- Jurisdictions
  - US and Canada

## Literature Review: Article Screening

- Received over 30 studies, papers and monographs from Rutgers University Library, NIC and the NCRS
- Excluded studies not addressing accelerated release <u>and</u> recidivism in methods and results (ex: studies reporting on recidivism only)
- Excluded studies with unclear methods (ex: not able to identify population source)

## Results from Article Screening Process

- 14 peer-reviewed articles, dissertations, state reports, and policy-related and national data reports were reviewed and are reported in this presentation.
- The cited studies and reports used data from 1981 to 2004.
- Examined accelerated release from prison in different geographical settings and at different times and its impact on public safety over the span of 22 years.

# Literature Review: Overview of Geographical Regions

- Jurisdictions represented in the cited studies and reports
  - US
    - Washington State
    - California
    - Colorado
    - Texas
    - Montana
    - Wisconsin
    - Illinois
    - Michigan
    - Florida
  - Canada

## Literature Review: Overview of Study Goals

- Impetus for Studies and Reports
  - Most studies and reports reported the impetus for accelerated release (AR) was to relieve prison overcrowding.
  - Some studies reported testing of risk assessment tools as a secondary goal for AR.
  - Smaller number of studies cited testing collaboration with community programs as a third goal for AR.

## Literature Review: Overview of Measures and Methods

- Accelerated Release Time
  - Studies reported accelerated release ranging from 60 to (approximately)130 days earlier than actual sentence time.
- Post-release behavior
  - Was usually observed over a 6- and 12-month follow up period.
- Public Safety
  - Was measured through conviction of new felony offense, criminal parole violation, and technical parole violation.

## Literature Review: Overview of Studied Populations

- Most studies targeted adult males.
- Only one study focused on adult women.
- Population selected for accelerated release were most often:
  - Non-violent offenders.
  - Offenders eligible for parole.
  - Offenders whose crimes could be addressed in community settings (usually substance abuse).

- Most of the cited studies and reports found:
  - No significant difference in rates of recidivism among accelerated release and full-term offenders.
- Some studies found:
  - Lower recidivism rates among accelerated releases than those who served a full-term in prison.

- For Example... <u>Same rates</u> for Accelerated Release
  - In Illinois, inmates released via the Supplemental Meritorious Good Time (SMGT) had the same recidivism rates as those inmates not released via the SMGT. (Study #9 in report).
  - In Wisconsin, no evidence was found that accelerated release extension from 90 to 135 days resulted in a disproportionate increase in criminal activity:
    - At 6-month follow up, only 7% of the 135-day Special Action Release (SAR) group and 6% of the 90-day SAR group had committed felony offenses for which they were convicted and sentenced. (Study#7 in report).

- For example... <u>Lower rates</u> among Accelerated Release
  - During an 18-month follow up, the Florida Community Control Program (FCCP) had *lower* rates of new convictions.
    - Only 19.7% of the FCCP group had a new offense, compared to 24.3% of new offenses among those offenders who spent 9 months in prison. (Study #11 in report)
  - In a study in urban jails in the northeastern US:
    - 78% of the offenders released to the community-based, substance abuse treatment program reported *no new convictions* in comparison to 66% of those early release offenders that did not participate in treatment. (Study #13)

- For example…<u>offenders released to</u>
  <a href="mailto:community settings">community settings</a> (ex: substance abuse treatment needs)
  - In Canada, approximately one half of the offenders (52%) successfully completed their sentences in the community or had been successfully living in the community for at least one year post release when the follow up period ended. (Study #14 in report)

#### Crime in Study Sites

- NCCD reviewed annual crime rates throughout the different regions reported in the studies *during* the same time the studies took place.
  - Crime data in the states where studies took place show decreases even as accelerated release was being implemented.

### Crime in Study Sites

#### ■ For example....

 In Florida, the crime rates declined from 1,188 per 100,000 residents in 1993 to 1,137 per 100,000 in 1994.

Florida Statistical Analysis Center: FDLE, (1989-2005). Crime in Florida, Florida uniform crime report [Computer program]. Tallahassee, FL (Study #11)

 Crime rates in Illinois during the study period decreased from 959 per 100,000 population in 1993 to 886 per 100,000 in 1996.

FBI Uniform Crime Reports (Study #9)

# Literature Review on Accelerated Release What Worked?

- Selecting non-violent offenders for accelerated release.
- Designing AR as an incentive for non-violent behavior in prisons.
- Allocating probation officers to maintain contact with AR groups (accountability).
- Linking AR groups to community-based services and programs (e.g., employment, housing, substance abuse and mental health treatment).

## Policy issues raised in the literature on Accelerated Release

- Accelerated release versus systematic sentencing reform
- Equity concerns in the accelerated release process
- Victims issues
- The "Willie Horton" phenomenon
- Resource considerations